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**HOUSE BILL NO. 903**

Offered January 12, 2022

Prefiled January 12, 2022

A *BILL to amend the Code of Virginia by adding in Title 67 a chapter numbered 20, consisting of sections numbered 67-2000 through 67-2006, relating to Virginia Green Infrastructure Bank; created.*

Patron—Lopez

Committee Referral Pending

**Be it enacted by the General Assembly of Virginia:**

**1. That the Code of Virginia is amended by adding in Title 67 a chapter numbered 20, consisting of sections numbered 67-2000 through 67-2006, as follows:**

**CHAPTER 20.****VIRGINIA GREEN INFRASTRUCTURE BANK.****§ 67-2000. Virginia Green Infrastructure Bank.**

A. There is hereby created as an independent authority for public benefit the Virginia Green Infrastructure Bank.

B. The Bank shall further the public interest by:

1. Maximizing reductions in greenhouse gas emissions;  
 2. Promoting investments in qualified projects;  
 3. Increasing significantly the pace and amount of investment in qualified projects at the state and local level by catalyzing and mobilizing private capital through public and philanthropic investment and other financial products designed to reduce the asset risk to private investors;

4. Improving the standard of living of low-income and moderate-income residents of the Commonwealth by promoting more efficient and lower-cost development of qualified projects;

5. Enabling climate-impacted communities to benefit from and afford projects and investments that reduce emissions;

6. Providing financing for qualified projects that will create high-paying, long-term jobs;

7. Fostering the development and consistent application of transparent underwriting standards, standard contractual terms, and measurement and verification protocols for qualified projects;

8. Achieving a level of financing support for qualified projects necessary to help abate climate change;

9. Conducting low-cost procurements in the Commonwealth that will lower greenhouse gas emissions;

10. Mitigating climate change, adapting to the impacts resulting from climate change, and implementing climate resiliency measures;

11. Prioritizing environmental justice for climate-impacted communities; and

12. Receiving and implementing funding and resources, now and in the future, to improve zero-emissions and low-emissions energy infrastructure in the Commonwealth and to support the other purposes set forth in this subsection.

**§ 67-2001. Definitions.**

As used in this chapter, unless the context requires a different meaning:

"Accelerator" means the Clean Energy and Sustainability Accelerator established pursuant to federal law.

"Alternative fuel vehicle project" means any project, technology, product, service, function, or measure, or an aggregation thereof, that supports the development and deployment of alternative fuels used for electricity generation, alternative fuel vehicles, and related infrastructure, including infrastructure for electric vehicle charging stations. "Alternative fuel vehicle project" shall not include any technology that involves the combustion of fossil fuels, including petroleum and petroleum products.

"Board" means the Board of Directors of the Virginia Green Infrastructure Bank.

"Cash for Carbon Program" means any project or program using market mechanisms to expedite the retirement of carbon-intensive power generation facilities, such as coal-fired power generation facilities; acquire carbon assets for the purposes of reducing emissions; and invest in communities negatively affected by the loss of those facilities or assets, including market mechanisms such as (i) reverse auctions; (ii) securitization; (iii) the offering of bidder's credits to facilities that pose significant environmental justice or health concerns, particularly in low-income, minority, and distressed neighborhoods; and (iv) the provision of investment and technical assistance to the local community and site of a facility, including, where necessary, in cooperation with the Administrator of the federal

59 *Environmental Protection Agency or any other federal, state, or local authorities.*

60 *"Clean agriculture project" means an agriculture project that reduces net greenhouse gas emissions*  
61 *or improves climate resiliency, including reforestation, afforestation, forestry management, and*  
62 *regenerative agriculture.*

63 *"Climate impacted communities" means (i) communities of color, which includes any geographically*  
64 *distinct area in which the population of color is higher than the average population of color in the*  
65 *Commonwealth; (ii) communities that are already or are likely to be the first communities to feel the*  
66 *direct negative impacts of climate change; (iii) distressed neighborhoods, demonstrated by indicators of*  
67 *need including poverty; childhood obesity; academic failure; and juvenile delinquency, adjudication, or*  
68 *incarceration rates; (iv) low-income communities, defined as any census block group in which 30*  
69 *percent or more of the population are low-income individuals; (v) low-income households, defined as a*  
70 *household with an annual income equal to or less than the greater of 80 percent of the median income*  
71 *in the area in which the household is located as reported by the U.S. Department of Housing and*  
72 *Urban Development or 200 percent of the federal poverty rate; and (vi) rural areas, which includes any*  
73 *area other than a city or town with a population greater than 50,000 or an urbanized area adjacent to*  
74 *such a city or town.*

75 *"Climate-resilient infrastructure" means any project that builds or enhances infrastructure so that*  
76 *such infrastructure is planned, designed, and operated in a manner that anticipates, prepares for, and*  
77 *adopts to changing climate conditions and can withstand, respond to, and recover rapidly from*  
78 *disruptions caused by changing climate conditions.*

79 *"Demand response project" means any project, technology, product, service, function, or measure, or*  
80 *an aggregation thereof, that changes the usage of electricity by retail customers in the Commonwealth*  
81 *from normal consumption patterns in response to (i) changes in the price of electricity or (ii) incentive*  
82 *payments designed to lower electricity use at times of high market prices or when system reliability is*  
83 *jeopardized.*

84 *"Electrification" means the installation, construction, or use of end-use electric technology that*  
85 *replaces existing fossil fuel-based technology.*

86 *"Energy efficient project" means any project, technology, product, service, function, or measure that*  
87 *(i) results in the reduction of energy use required to achieve the same level of service or output*  
88 *obtained before the application of such project, technology, product, service, function, or measure or (ii)*  
89 *substantially reduces greenhouse gas emissions relative to emissions that would have been produced*  
90 *before the application of such project, technology, product, service, function, or measure. "Energy*  
91 *efficient project" shall not include any project relating to power generation facilities that involve the*  
92 *combustion of fossil fuels, including petroleum or petroleum products.*

93 *"Procurement" means the purchase, lease, or acquisition of real or personal property on a bid,*  
94 *negotiated, or open market basis, including through a sole-source procurement or in such other manner*  
95 *as the Board or President determines to be appropriate and in the best interest of advancing the*  
96 *purposes of this chapter.*

97 *"Qualified clean energy project" means any alternative fuel vehicle project, demand response project,*  
98 *electrification project, energy efficiency project, renewable energy project, Cash for Carbon Program, or*  
99 *system efficiency project.*

100 *"Qualified project" means any qualified clean energy project, climate-resilient infrastructure, climate*  
101 *change mitigation or adaptation project, or any other project identified by the Board as consistent with*  
102 *the purposes of this chapter.*

103 *"Renewable energy" mean energy produced by solar resources, wind resources, geothermal*  
104 *resources, nonhazardous organic biomass, anaerobic digestion of organic waste streams, hydropower,*  
105 *fuel cells using renewable resources, and any other source that naturally replenishes over a human,*  
106 *rather than a geological, timeframe and that is ultimately derived from solar, wind, or water resources.*

107 *"Renewable energy project" means the development, construction, deployment, alteration, or repair of*  
108 *any project, technology, product, service, function, or measure that generates electric power from*  
109 *renewable energy.*

110 *"System efficiency project" means the development, construction, deployment, alteration, or repair of*  
111 *any distributed generation system, energy storage system, smart grid technology, advanced battery*  
112 *system, microgrid system, fuel cell system, or combined heat and power system.*

113 *"Virginia Green Infrastructure Bank" or "Bank" means the nonstock corporation established pursuant*  
114 *to this chapter that provides money to promote investments in and significantly increase the pace and*  
115 *amount of investment in qualified projects in the Commonwealth and to carry out the provisions of this*  
116 *chapter.*

117 **§ 67-2002. Board of directors; members; president.**

118 *A. The Bank shall be governed by a board of directors consisting of nine voting members as follows:*  
119 *(i) six nonlegislative citizen members appointed by the Governor, subject to approval by the General*  
120 *Assembly, who shall have expertise in real estate, finance, or project development, or legal expertise in*

zero-emissions and low-emissions energy generation, infrastructure, transportation, agriculture, stormwater management, housing, or environmental justice; (ii) the Director of the Department or his designee, who shall serve ex officio with voting privileges; (iii) the Director of the Virginia Economic Development Partnership Authority or his designee, who shall serve ex officio with voting privileges; and (iv) the State Treasurer, or his designee, who shall serve ex officio with voting privileges.

B. In appointing nonlegislative citizen members, the Governor shall consider whether the appointments reflect the gender, ethnic, and geographical diversity of the Commonwealth, and whether the Board provides representation to climate-impacted communities.

C. 1. After an initial staggering of terms, members of the Board shall serve terms of three years. No member shall be eligible to serve more than two terms. Any appointment to fill a vacancy shall be for the unexpired term. A person appointed to fill a vacancy may be appointed to serve two additional terms. Nonlegislative citizen members shall be citizens of the Commonwealth.

2. Ex officio members shall serve terms coincident with their terms of office.

D. Members of the Board shall receive such compensation for the performance of their duties as provided in § 2.2-2813. Members shall be reimbursed for all reasonable and necessary expenses incurred in the performance of their duties as provided in §§ 2.2-2813 and 2.2-2825. Funding for the costs of compensation and expenses of the members shall be provided by the Bank.

E. The Board shall annually elect a chairman and vice-chairman from the nonlegislative citizen members of the Board. A majority of the members shall constitute a quorum for the transaction of the Board's business, and no vacancy in the membership shall impair the right of a quorum to exercise the rights and perform all duties of the Board. The Board shall meet at least quarterly or at the call of the chairman.

F. The Board shall appoint a president of the Bank, who shall not be a member of the Board, and who shall serve at the pleasure of the Board and carry out such powers and duties conferred upon him by the Board.

#### **§ 67-2003. Powers and duties of the president.**

The president shall employ or retain such agents or employees subordinate to the president as may be necessary to fulfill the duties of the Bank conferred upon the president, subject to the Board's approval. Employees of the Bank shall be eligible for membership in the Virginia Retirement System and participation in all of the health and related insurance and other benefits, including premium conversion and flexible benefits, available to state employees as provided by law. The president shall also exercise such of the powers and duties relating conferred upon the Bank as may be delegated to him by the Board, including powers and duties involving the exercise of discretion. The president shall also exercise and perform such other powers and duties as may be lawfully delegated to him or as may be conferred or imposed upon him by law.

#### **§ 67-2004. Powers and duties of the Bank.**

A. The Bank is granted all powers necessary or convenient for the carrying out of its statutory purposes, including the power to:

1. Sue and be sued, implead and be impleaded, complain and defend in all courts;
2. Adopt, use, and alter at will a common seal;
3. Acquire, purchase, hold, use, lease, or otherwise dispose of any property, real, personal, or mixed, tangible or intangible, or any interest therein necessary or desirable for carrying out the purposes of the Bank, and to lease as lessee, any property, real, personal, or mixed, tangible or intangible, or any interest therein, at such annual rental and on such terms and conditions as may be determined by the Board and to lease as lessor to any person, any property, real, personal, or mixed, tangible or intangible, or any interest therein, at any time acquired by the Bank, whether wholly or partially completed, at such annual rental and on such terms and conditions as may be determined by the Board and to sell, transfer, or convey any property, real, personal, or mixed, tangible or intangible, or any interest therein, at any time acquired or held by the Bank on such terms and conditions as may be determined by the Board, provided that the terms of any conveyance or lease of real property shall be subject to the prior written approval of the Governor;

4. Fix, alter, charge, and collect rates, rentals, fees, and other charges for the use of property of, the sale of products of, or services rendered by the Bank at rates to be determined by it for the purpose of providing for the payment of the expenses of the Bank;

5. Make and enter into all contracts and agreements necessary or incidental to the performance of its duties, the furtherance of its purposes, and the execution of its powers under this chapter, including agreements with any person or federal agency;

6. Employ, at its discretion, consultants, researchers, attorneys, architects, engineers, accountants, financial experts, investment bankers, superintendents, managers, and such other employees and agents as may be necessary, and to fix their compensation to be payable from funds made available to the Bank. The Bank may hire employees within and without the Commonwealth and the United States

182 without regard to whether such employees are citizens of the Commonwealth. Legal services for the  
183 Bank shall be provided by the Attorney General in accordance with Chapter 5 (§ 2.2-500 et seq.) of  
184 Title 2.2;

185 7. Receive and accept from any federal or private agency, foundation, corporation, association, or  
186 person, grants or other aid to be expended in accomplishing the objectives of the Bank, and receive and  
187 accept from the Commonwealth or any state, and any municipality, county, or other political subdivision  
188 thereof, or from any other source, aid or contributions of either money, property, or other things of  
189 value, to be held, used, and applied only for the purposes for which such grants and contributions may  
190 be made. All federal moneys accepted under this section shall be accepted and expended by the Bank  
191 upon such terms and conditions as are prescribed by the United States and as are consistent with state  
192 law; and all state moneys accepted under this section shall be expended by the Bank upon such terms  
193 and conditions as are prescribed by the Commonwealth;

194 8. Adopt, alter, and repeal bylaws, rules, and regulations governing the manner in which its business  
195 shall be transacted and the manner in which the powers of the Bank shall be exercised and its duties  
196 performed;

197 9. Do all acts and things necessary or convenient to carry out the powers granted to it by law, and  
198 perform any act or carry out any function not inconsistent with state law that may be useful in carrying  
199 out the provisions of this chapter; and

200 10. Seek to qualify as a Community Development Financial Institution under 12 U.S.C. § 4702.

201 B. In carrying out its powers and duties pursuant to this chapter, the Bank shall:

202 1. Ensure that within three years of the creation of the Bank, and for the life of the Bank,  
203 investments are made on a portfolio basis such that returns are sufficient to cover ongoing portfolio  
204 losses and operating expenses such that the Bank is self-sustainable, with the exception of any specific  
205 funds or mandates provided to the Bank where it may invest without a high certainty or requirement of  
206 return;

207 2. Leverage private investment in qualified projects through financing mechanisms that support,  
208 enhance, and complement private investment;

209 3. Report to the General Assembly on an annual basis;

210 4. Ensure that the Bank is audited annually in accordance with generally accepted auditing  
211 standards by an independent certified accountant;

212 5. Ensure that the Bank maximizes the reduction of emissions in the Commonwealth for every dollar  
213 deployed by the bank;

214 6. Direct 20 percent of its investment activity to serve climate-impacted communities;

215 7. Prioritize qualified projects according to benefits conferred on consumers and climate-impacted  
216 communities;

217 8. Comply with requirements of the Consumer Protection Act (15 U.S.C. § 1601 et seq.);

218 9. Require that laborers and mechanics employed by contractors and subcontractors in construction  
219 work financed directly by the Accelerator will be paid wages not less than those prevailing on similar  
220 construction in the locality, as determined by the U.S. Secretary of Labor;

221 10. Require that qualified projects financed directly by the Accelerator with total capital costs of \$1  
222 million or greater utilize a project labor agreement;

223 11. Annually develop and adopt a work program to serve and support the deployment of qualified  
224 projects in the Commonwealth, including projects benefiting climate-impacted communities; single-family  
225 and multifamily residential property; commercial, industrial, educational, and governmental property;  
226 hospitals; and nonprofit property, and any other projects that advance the purpose of this chapter;

227 12. Develop rules, policies, and procedures that specify the eligibility of borrowers and other terms  
228 and conditions of the financial support to be provided by the Bank before financing support is provided  
229 for any qualified project;

230 13. Develop and offer a range of financing structures, forms, and techniques for qualified projects,  
231 including loans, bonds, credit enhancements, guarantees, warehousing, securitization, co-investing, and  
232 other financial products and structures;

233 14. Develop consumer protection standards to be enforced on all investments to ensure the Bank and  
234 its partners are lending in a responsible and transparent manner that is in the financial interests of the  
235 borrowers;

236 15. Assess reasonable fees for the financing support and risk management activities provided by the  
237 Bank in amounts sufficient to cover the reasonable costs of the Bank;

238 16. Collect and make available to the public in a centralized database on a website maintained by  
239 the Bank information regarding rates, terms, and conditions of all financing support transactions, unless  
240 the disclosure of such information includes a trade secret, confidential commercial information, or  
241 confidential financial information;

242 17. Prepare a quarterly report for the public on the financing activities of the Bank that specifies the  
243 investments made in climate-impacted communities as required by this section;

244 18. Work with market and program participants to provide information regarding best practices for  
245 overseeing qualified projects and information regarding other appropriate consumer protections; and

246 19. Undertake such other activities as are necessary to carry out the provisions of this chapter.

247 **§ 67-2005. Nonstock corporation to assist economic development.**

248 The Board may establish nonprofit, nonstock corporations under Chapter 10 (§ 13.1-801 et seq.) of  
249 Title 13.1 as public instrumentalities exercising public and essential governmental functions, to assist the  
250 Board and the Bank in fulfilling the purposes of this chapter.

251 The board of directors of any such corporation shall be composed of the President of the Bank and  
252 the members of the Board.

253 The Board shall require any such corporation to report to it at least annually on its activities.

254 **§ 67-2006. Capitalization.**

255 The Bank shall initially be capitalized by gifts, grants, donations, and appropriations. Of the initial  
256 capitalization, 25 percent may be used for operational and start-up expenses and the remaining amount  
257 shall be used solely as investment capital for qualified projects financed by the Bank. The Board shall  
258 identify other sources of money that may, in the opinion of the Board, be used to fund the Bank.