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SENATE BILL NO. 185

Offered January 12, 2022

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A *BILL to amend and reenact § 58.1-439 of the Code of Virginia, relating to income tax; major business facility job tax credit; sunset.*

Patron—Ruff

Referred to Committee on Finance and Appropriations

Be it enacted by the General Assembly of Virginia:**1. That § 58.1-439 of the Code of Virginia is amended and reenacted as follows:****§ 58.1-439. Major business facility job tax credit.**

A. For taxable years beginning on and after January 1, 1995, but before July 1, 2022 2025, a taxpayer shall be allowed a credit against the taxes imposed by Articles 2 (§ 58.1-320 et seq.), 6 (§ 58.1-360 et seq.), and 10 (§ 58.1-400 et seq.) of Chapter 3; Chapter 12 (§ 58.1-1200 et seq.); Article 1 (§ 58.1-2500 et seq.) of Chapter 25; or Article 2 (§ 58.1-2620 et seq.) of Chapter 26 as set forth in this section.

B. For purposes of this section, the amount of any credit attributable to a partnership, electing small business corporation (S corporation), or limited liability company shall be allocated to the individual partners, shareholders, or members, respectively, in proportion to their ownership or interest in such business entities.

C. A "major business facility" is a company that satisfies the following criteria:

1. Subject to the provisions of subsections K or L, the establishment or expansion of the company shall result in the creation of at least 50 jobs for qualified full-time employees; the first such 50 jobs shall be referred to as the "threshold amount"; and

2. The company is engaged in any business in the Commonwealth, except a retail trade business if such trade is the principal activity of an individual facility in the Commonwealth. Examples of types of major business facilities that are eligible for the credit provided under this section include, but are not limited to, a headquarters, or portion of such a facility, where company employees are physically employed, and where the majority of the company's financial, personnel, legal or planning functions are handled either on a regional or national basis. A company primarily engaged in the Commonwealth in the business of manufacturing or mining; agriculture, forestry or fishing; transportation or communications; or a public utility subject to the corporation income tax shall be deemed to have established or expanded a major business facility in the Commonwealth if it meets the requirements of subdivision 1 during a single taxable year and such facilities are not retail establishments. A major business facility shall also include facilities that perform central management or administrative activities, whether operated as a separate trade or business, or as a separate support operation of another business. Central management or administrative activities include, but are not limited to, general management; accounting; computing; tabulating; purchasing; transportation or shipping; engineering and systems planning; advertising; technical sales and support operations; central administrative offices and warehouses; research, development and testing laboratories; computer-programming, data-processing and other computer-related services facilities; and legal, financial, insurance, and real estate services. The terms used in this subdivision to refer to various types of businesses shall have the same meanings as those terms are commonly defined in the Standard Industrial Classification Manual.

D. For purposes of this section, the "credit year" is the first taxable year following the taxable year in which the major business facility commenced or expanded operations.

E. The Department of Taxation shall make all determinations as to the classification of a major business facility in accordance with the provisions of this section.

F. A "qualified full-time employee" means an employee filling a new, permanent full-time position in a major business facility in the Commonwealth. A "new, permanent full-time position" is a job of an indefinite duration, created by the company as a result of the establishment or expansion of a major business facility in the Commonwealth, requiring a minimum of 35 hours of an employee's time a week for the entire normal year of the company's operations, which "normal year" shall consist of at least 48 weeks, or a position of indefinite duration which requires a minimum of 35 hours of an employee's time a week for the portion of the taxable year in which the employee was initially hired for, or transferred to, the major business facility in the Commonwealth. Seasonal or temporary positions, or a job created when a job function is shifted from an existing location in the Commonwealth to the new major business facility and positions in building and grounds maintenance, security, and other such positions

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59 which are ancillary to the principal activities performed by the employees at a major business facility
60 shall not qualify as new, permanent full-time positions.

61 G. For any major business facility, the amount of credit earned pursuant to this section shall be equal
62 to \$1,000 per qualified full-time employee, over the threshold amount, employed during the credit year.
63 The credit shall be allowed ratably, with one-third of the credit amount allowed annually for three years
64 beginning with the credit year. However, for taxable years beginning on or after January 1, 2009,
65 one-half of the credit amount shall be allowed each year for two years. The portion of the \$1,000 credit
66 earned with respect to any qualified full-time employee who is employed in the Commonwealth for less
67 than 12 full months during the credit year will be determined by multiplying the credit amount by a
68 fraction, the numerator of which is the number of full months that the qualified full-time employee
69 worked for the major business facility in the Commonwealth during the credit year, and the denominator
70 of which is 12. A separate credit year and a three-year allowance period shall exist for each distinct
71 major business facility of a single taxpayer, except for credits allowed for taxable years beginning on or
72 after January 1, 2009, when a two-year allowance period shall exist for each distinct major business
73 facility of a single taxpayer.

74 H. The amount of credit allowed pursuant to this section shall not exceed the tax imposed for such
75 taxable year. Any credit not usable for the taxable year the credit was allowed may be, to the extent
76 usable, carried over for the next 10 succeeding taxable years. No credit shall be carried back to a
77 preceding taxable year. In the event that a taxpayer who is subject to the tax limitation imposed
78 pursuant to this subsection is allowed another credit pursuant to any other section of the Code of
79 Virginia, or has a credit carryover from a preceding taxable year, such taxpayer shall be considered to
80 have first utilized any credit allowed which does not have a carryover provision, and then any credit
81 which is carried forward from a preceding taxable year, prior to the utilization of any credit allowed
82 pursuant to this section.

83 I. No credit shall be earned pursuant to this section for any employee (i) for whom a credit under
84 this section was previously earned by a related party as defined by Internal Revenue Code § 267(b) or a
85 trade or business under common control as defined by Internal Revenue Code § 52(b); (ii) who was
86 previously employed in the same job function in Virginia by a related party as defined by Internal
87 Revenue Code § 267(b) or a trade or business under common control as defined by Internal Revenue
88 Code § 52(b); (iii) whose job function was previously performed at a different location in Virginia by an
89 employee of the taxpayer, a related party as defined by Internal Revenue Code § 267(b), or a trade or
90 business under common control as defined by Internal Revenue Code § 52(b); or (iv) whose job function
91 previously qualified for a credit under this section at a different major business facility on behalf of the
92 taxpayer, a related party as defined by Internal Revenue Code § 267(b), or a trade or business under
93 common control as defined by Internal Revenue Code § 52(b).

94 J. Subject to the provisions of subsections K or L, recapture of this credit, under the following
95 circumstances, shall be accomplished by increasing the tax in any of the five years succeeding the
96 taxable year in which a credit has been earned pursuant to this section if the number of qualified
97 full-time employees decreases below the average number of qualified full-time employees employed
98 during the credit year. Such tax increase amount shall be determined by (i) recomputing the credit which
99 would have been earned for the original credit year using the decreased number of qualified full-time
100 employees and (ii) subtracting such recomputed credit from the amount of credit previously earned. In
101 the event that the average number of qualifying full-time employees employed at a major business
102 facility falls below the threshold amount in any of the five taxable years succeeding the credit year, all
103 credits earned with respect to such major business facility shall be recaptured. No credit amount will be
104 recaptured more than once pursuant to this subsection. Any recapture pursuant to this section shall
105 reduce credits earned but not yet allowed, and credits allowed but carried forward, before the taxpayer's
106 tax liability may be increased.

107 K. In the event that a major business facility is located in an economically distressed area or in an
108 enterprise zone as defined in Chapter 49 (§ 59.1-538 et seq.) of Title 59.1 during a credit year, the
109 threshold amount required to qualify for a credit pursuant to this section and to avoid full recapture shall
110 be reduced from 50 to 25 for purposes of subdivision C 1 and subsection J. An area shall qualify as
111 economically distressed if it is a city or county with an unemployment rate for the preceding year of at
112 least 0.5 percent higher than the average statewide unemployment rate for such year. The Virginia
113 Economic Development Partnership shall identify and publish a list of all economically distressed areas
114 at least annually.

115 L. For taxable years beginning on or after January 1, 2004, but before January 1, 2006, in the event
116 that a major business facility is located in a severely economically distressed area, the threshold amount
117 required to qualify for a credit pursuant to this section and to avoid full recapture shall be reduced from
118 100 to 25 for purposes of subdivision C 1 and subsection J. However, the total amount of credit
119 allowable under this subsection shall not exceed \$100,000 in aggregate. An area shall qualify as severely
120 economically distressed if it is a city or county with an unemployment rate for the preceding year of at

least twice the average statewide unemployment rate for such year. The Virginia Economic Development Partnership shall identify and publish a list of all severely economically distressed areas at least annually.

M. The Tax Commissioner shall promulgate regulations, in accordance with the Administrative Process Act (§ 2.2-4000 et seq.), relating to (i) the computation, carryover, and recapture of the credit provided under this section; (ii) defining criteria for (a) a major business facility, (b) qualifying full-time employees at such facility, and (c) economically distressed areas; and (iii) the computation, carryover, recapture, and redemption of the credit by affiliated companies pursuant to subsection S.

N. The provisions of this section shall apply only in instances where an announcement of intent to establish or expand a major business facility is made on or after January 1, 1994. An announcement of intent to establish or expand a major business facility includes, but is not limited to, a press conference or extensive press coverage, providing information with respect to the impact of the project on the economy of the area where the major business facility is to be established or expanded and the Commonwealth as a whole.

O. The credit allowed pursuant to this section shall be granted to the person who pays taxes for the qualified full-time employees pursuant to Chapter 5 (§ 60.2-500 et seq.) of Title 60.2.

P. No person shall claim a credit allowed pursuant to this section and the credit allowed pursuant to § 58.1-439.2. Any qualified business firm receiving an enterprise zone job creation grant under § 59.1-547 shall not be eligible to receive a major business facility job tax credit pursuant to this section for any job used to qualify for the enterprise zone job creation grant.

Q. No person operating a business in the Commonwealth pursuant to Chapter 29 (§ 59.1-364 et seq.) of Title 59.1 shall claim a credit pursuant to this section.

R. Notwithstanding subsection O, a taxpayer may, for the purpose of determining the number of qualified full-time employees at a major business facility, include the employees of a contractor or a subcontractor if such employees are permanently assigned to the taxpayer's major business facility. If the taxpayer includes the employees of a contractor or subcontractor in its total of qualified full-time employees, it shall enter into a contractual agreement with the contractor or subcontractor prohibiting the contractor or subcontractor from also claiming these employees in order to receive a credit given under this section. The taxpayer shall provide evidence satisfactory to the Department of Taxation that it has entered into such a contract.

S. For purposes of satisfying the criteria of subdivision C 1, two or more affiliated companies may elect to aggregate the number of jobs created for qualified full-time employees as the result of the establishment or expansion by the individual companies in order to qualify for the credit allowed pursuant to this section. For purposes of this subsection, "affiliated companies" means two or more companies related to each other such that (i) one company owns at least 80 percent of the voting power of the other or others or (ii) at least 80 percent of the voting power of two or more companies is owned by the same interests.

T. The General Assembly of Virginia finds that modern business infrastructure allows businesses to locate their administrative or manufacturing facilities with minimal regard to the location of markets or the transportation of raw materials and finished goods, and that the economic vitality of the Commonwealth would be enhanced if such facilities were established in Virginia. Accordingly, the provisions of this section targeting the credit to major business facilities and limiting the credit to those companies which establish a major business facility in Virginia are integral to the purpose of the credit earned pursuant to this section and shall not be deemed severable.

U. For taxable years beginning on and after January 1, 2019, and notwithstanding the provisions of § 58.1-3 or any other provision of law, the Department of Taxation, in consultation with the Virginia Economic Development Partnership, shall publish the following information by November 1 of each year for the 12-month period ending on the preceding December 31:

1. The location of sites used for major business facilities for which a credit was claimed;
2. The North American Industry Classification System codes used for the major business facilities for which a credit was claimed;
3. The number of qualified full time employees for whom a credit was claimed; and
4. The total cost to the Commonwealth's general fund of the credits claimed.

Such information shall be published by the Department, regardless of how few taxpayers claimed the tax credit, in a manner that prevents the identification of particular taxpayers, reports, returns, or items.